## PUBLIC AND INDIAN HOUSING NATIVE AMERICAN HOUSING BLOCK GRANTS 2005 Summary Statement and Initiatives (Dollars in Thousands)

NATIVE AMERICAN HOUSING BLOCK GRANTS	Enacted/ Request	<u>Carryover</u>	Supplemental/ Rescission	Total <u>Resources</u>	Obligations	Outlays
2003 Appropriation	\$649,000	\$142,543 <sup>a</sup>	-\$4,219	\$787 <b>,</b> 324	\$663,840	\$722,692
2004 Appropriation/Request	654,100	124,096 <sup>b</sup>	-3,859	774,337	651,000	734,065 <sup>b</sup>
2005 Request	647,000	123,336	-21,000	749,336	647,000	721,567
Program Improvements/Offsets	-7,100	-760	-17,141	-25,001	-4,000	-12,498

a/ Includes \$3.7 million in recaptures and \$175 thousand from Interagency Reimbursable Agreement.

b/ Includes \$611 thousand in permanent indefinite authority for Title VI Loan Guarantee re-estimates.

### Summary Statement

The Budget proposes an appropriation of \$647 million for the Native American Housing Block Grant (NAHBG) program in fiscal year 2005. This program provides a formula grant, based on need and the number of HUD-funded units in management, for housing and housing-related assistance either directly to eligible Indian tribes or through their Tribally Designated Housing Entities (TDHEs). Beginning in fiscal year 1998, the first year of funding and continuing through the fiscal year 2003 appropriation, the total funding to the grant recipients during this 6-year period has been \$3.8 billion. During this time, on average, annually 58,000 Native American households received assistance with NAHBG funds. It is anticipated that, with the total amount requested, 62,000 families will be served in fiscal year 2005.

This request includes \$1.8 million for credit subsidy to support loan guarantee authority of \$17.9 million based on a subsidy rate of 10.32 percent for the Title VI Tribal housing activities Federal Guarantee program. A total of \$150 thousand is requested for administrative expenses to carry out the costs associated with the guaranteed loan program, which will be transferred and merged with the Department's appropriation for Salaries and Expenses. The budget proposes to rescind \$21 million of prior year unobligated funds from Title VI loan guarantee program. No funds are included for National American Indian Housing Council. There is \$2.5 million for contract expertise, and training and technical assistance in the training, oversight and management of Indian housing and housing-related assistance.

## Initiatives

In fiscal year 2005, the Department is not proposing any new initiatives in this program.

## PUBLIC AND INDIAN HOUSING NATIVE AMERICAN HOUSING BLOCK GRANTS Summary of Resources by Program (Dollars in Thousands)

Budget Activity	2003 Budget Authority	2002 Carryover <u>Into 2003</u>	2003 Total <u>Resources</u>	2003 Obligations	2004 Budget Authority/ <u>Request</u>	2003 Carryover Into 2004	2004 Total <u>Resources</u>	2005 Request	
Formula Grants Loan Guarantee - Title	\$636,039	\$112,866	\$748 <b>,</b> 905	\$654,804	\$638,888	\$94,090	\$732 <b>,</b> 978	\$639 <b>,</b> 500	
VI (Credit Subsidy)	1,838	21,164	23,002	897	1,839	22,716	24,555	1,850	
Administrative Expenses	149		149	149	149		149	150	
Technical Assistance National American	3,974	6,313	10,287	3,008	4,474	7,290	11,764	5,000	
Indian Housing Council	2,185	2,200	4,385	4,386	2,187		2,187		
Working Capital Fund Total Native American	596	<u></u>	596	<u>596</u>	2,704	<u></u>	2,704	500	
Housing Block Grants	644,781	142,543	787,324	663,840	650,241	124,096	774 <b>,</b> 337	647,000	
FTE									
Headquarters			32				31	31	
Field			124				124	124	
Total			156				155	155	

### PUBLIC AND INDIAN HOUSING NATIVE AMERICAN HOUSING BLOCK GRANTS Program Offsets (Dollars in Thousands)

Formula Grants	Amount
2003 Appropriation	\$636,039
2004 Appropriation/Request	638,888
2005 Request	639,500
Program Improvements/Offsets	612

Native American Block Grant - Summary of Grant Activity (Dollars in Thousands)	Actual 2002	Actual 2003	Estimate 2004	Estimate 2005
Crime Prevention	\$20,280	\$20,483	\$20,688	\$20,895
Development and Modernization	440,963	445,373	449,826	454,325
Number of Families Assisted a/	68,062	87,169	69,430	70,124
Number of Units Overcrowded	48,569	48,083	47,602	47,126
Number of Units Developed/Completed	16,039	16,199	16,361	16,525
Number of Inspections	298,038	301,018	304,029	307,069
Number of Construction Starts	10,834	10,942	11,052	12,157

a/ Indian tribes are Sovereign Nations that determine independently what category of eligible activities will be pursued with each fiscal years block grant allocation. Through preliminary discussions and sharing of advance planning information it has been determined that the number of families to be served will fluctuate widely from year to year over the next few fiscal years, due to the type of projects generally being planned. Some years most tribes will select to build housing units, other years most tribes will choose to build water and/or sewer line extensions, which cannot be reported as actually serving families until future funding years when housing units are constructed along the route of the previously funded infrastructure development. Some years most tribes will plan to use their block grant allocations to pay for lower ceiling maximum amounts for relatively inexpensive repairs to older homes (e.g. new roofing, storm windows and doors, room additions, etc.), which would reflect a dramatic increase in the number of families served over other years when the same amount of funds were used to build new single family homes. The number of households assisted also reflects substantially improved data collection and use of new standardized data definitions.

#### Proposed Actions

In 1996, to recognize the unique nature and needs of American Indian and Alaska Native areas, Congress enacted the Native American Housing Assistance and Self-Determination Act (NAHASDA, P.L. 104-330) to better assist Native American people and their communities. The NAHBG program provides funds to tribes or their Tribally Designated Housing Entities (TDHE) to meet their critical housing needs through housing block grants designed to maintain existing units previously developed with HUD funding and to develop new units. NAHASDA stipulates that each eligible Indian tribe or its TDHE receive annually a single block grant to meet the housing and housingrelated needs within their community. The tribe or TDHE must submit a 1-year and 5-year Indian Housing Plan (IHP), consisting of a

mission statement, goals and objectives, needs statement, statement of financial and affordable housing resources, and proposed activities designed to meet the housing needs identified in the Plan. Grantees must indicate in the IHP that their first priority is the management and maintenance of existing dwelling units developed with HUD funds. If the IHP is found to be in compliance, the tribe receives funds through the annual formula allocation.

Several performance measures were established to improve the efficiency and effectiveness of the program. During fiscal year 2003, the Office of Native American (ONAP) accomplished the following:

The goal of assisting 52,000 Native American families was exceeded by 68 percent. During fiscal year 2003, 87,169 American Indian, Alaska Native, and Native Hawaiian families were assisted, 35,169 above the fiscal year 2003 goal. In addition, the NHHBG funds were used for initial infrastructure development and preparation of the future site for 188 new homes scheduled for completion over the next 2 years.

A second goal was to develop a baseline estimate of the number of households that are currently overcrowded. This goal was achieved through the development of a baseline estimate of overcrowding using 2000 census data and the census definition of over crowding (more than one person per room).

Other performance measures for ONAP programs and operations are being developed, implemented, and accomplished for fiscal year 2003. ONAP has developed statistical profiles for several tribes and statistical indicators of need have been developed for each eligible NAHBG recipient using 2000 census information, which the Department believes are the most objective and reliable data available.

In addition, the ONAP Performance Tracking System has been developed, tested, and placed in production. Area ONAP office staff is currently entering year-end information on NAHBG from grantee Annual Performance Reports and tracking logs to supplement disbursement information from the HUD LOCCS system.

Indian tribes and their TDHEs continue to see cost increases in nearly every aspect of program delivery. For example, total development cost limits (TDC) on a national basis have increased by 59 percent from fiscal year 1998 through fiscal year 2003. The increase in TDCs is controlled by inflation factors, changes in materials and labor costs, and other construction costs. The overall funding level is based on recognition of the low-income housing needs that exist in Indian country.

For fiscal year 2005, ONAP will be focusing on expanding access to affordable housing by increasing the number of households receiving assistance to 62,000. This will be achieved through the accomplishment of program goals established under HUD's Annual Performance Plan. An example of these goals are: the level of undisbursed prior year balances will be maintained at the 25 percent or lower level at the end of the fiscal year, which will ensure timely provision of the much needed housing and community services envisioned by the program and through the grant recipient's housing plans. ONAP will continue to improve the monitoring of grant recipients to ensure compliance with the IHP objectives.

The NAHBG allows grant recipients to develop and support affordable rental and homeownership housing and provide housing services through the following eligible activities:

<u>Development</u>. Grant funds may be used to support acquisition, new construction, reconstruction, and the moderate or substantial rehabilitation of affordable housing, and may include real property acquisition, site improvement, development of utilities and utility services, conversion of a project to homeownership, demolition, financing, administration and planning, and other related activities.

Indian Housing Assistance. Indian housing assistance provides for modernization and operating assistance for housing previously developed or operated under a contract between the Department and an Indian Housing Authority, currently the tribe or TDHE.

Housing Services. Funds may be used to provide housing counseling for rental or homeownership assistance, establishment and support of resident management organizations, energy auditing, supportive and self-sufficiency services, and other related

services assisting owners, residents, contractors and other entities, participating or seeking to participate in eligible housing activities.

Housing Management Services. Grant funds may be used to provide management services for affordable housing, such as preparation of work specifications, loan processing, inspections, tenant selection, management of tenant-based rental assistance, and management of affordable housing projects.

Crime Prevention and Safety Activities. Funding may be provided for safety, security, and law enforcement measures with activities appropriate to protect residents of affordable housing from crime.

<u>Model Activities</u>. The Department may approve housing activities under model programs that are designed to develop and support affordable housing. This complies with the mandate that new housing opportunities be developed, utilizing a wide variety of creative approaches, and among other things, establishing partnerships, and leveraging other public and private funds. This ensures long-term viability by implementing ideas that supplement limited Federal grant funds with other sources of capital, loans, buy-downs, and other financing mechanisms.

Inspection of Physical Inventory. With the enactment of the NAHASDA, affordable housing funded through the United States Housing Act of 1937 was no longer subject to the requirements of the 1937 Act. NAHASDA requires that the owners of housing developed with 1937 Act funds regularly inspect such housing and provide for the housing units' management and operation costs during their useful life.

## PUBLIC AND INDIAN HOUSING NATIVE AMERICAN HOUSING BLOCK GRANTS Program Offsets (Dollars in Thousands)

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Loan Guarantee - Title VI (Credit Subsidy)	Amount
2003 Appropriation	\$1,838
2004 Appropriation/Request	1,839
2005 Request	1,850
Program Improvements/Offsets	11

Title VI Housing Loan Guarantee - Summary of Loan Activity	<u>Actual</u> 2003	Estimate 2004	Estimate 2005	
Number of Loan Commitments	\$6	\$8	\$7	
Number of Loans Endorsed	6	7	9	
Average Loan Size of Endorsed Loans	\$1,400	\$2,400	\$2,650	
Number of Loans in Delinquent Status at End of Fiscal year	0	0	0	
Number of Loans that Defaulted in fiscal year	0	1	1	
Total Number of Loans in Default	0	1	1	
Loan Guarantee Commitment Limitation	16,658	16,658	17,926	
Subsidy Rate	11.07	10.56	10.32	

### Proposed Actions

Title VI Federal Guarantees for Financing for Tribal Housing Activities. The Budget includes a set-aside of \$2 million for the continuation of the Title VI Indian Federal Loan Guarantee up to 80 percent. This request includes \$1.8 million for credit subsidy to support loan guarantee authority of \$17.9 million based on a subsidy rate of 10.32 percent for the Title VI Tribal housing activities Federal Guarantee program. The fiscal year 2005 Budget request remains the same as in fiscal year 2004 Omnibus Bill. Unused carryover balances of \$21 million are proposed to be cancelled. This program is authorized by Section 601 of NAHASDA, P.L. 104-330. The program provides loan guarantees for Native American Housing Block Grant recipients (Indian tribes and Tribally Designated Housing Entities) in need of additional funds to engage in NAHASDA-eligible affordable housing activities. The program provides a mechanism for grant recipients to leverage funds by pledging future block grants, along with additional security as required, to collateralize notes and other obligations.

Although program activity began slowly, with the first two Title VI loan guarantees issued for approximately \$7 million in fiscal year 2000, Indian tribes and their TDHEs are now partnering with the office of Loan Guarantee, resulting in a greater amount of loans being underwritten. As of the end of November 2003, cumulative loan guarantees of \$76 million have been issued since the program's inception in 1996. Over two-thirds of this activity occurred in fiscal years 2002 and 2003. Most borrowers include leveraged funds from other sources in the projects funded with Title VI guarantees, reducing their dependence on grant funds. More aggressive marketing and outreach efforts to potential borrowers and lenders by the six Area Office of Native American Programs and the Office of Loan Guarantee has resulted in increases in both inquiries and loan guarantees, as tribes and TDHEs become more familiar with the program and recognize its usefulness.

The Office of Loan Guarantee has been more active in marketing to lenders and has been successful in obtaining commitments from Fannie Mae and the Federal Home Loan Bank of Seattle to purchase Title VI Loans. The Office of Native American Program has also obtained contract support for quarterly regional trainings to Indian housing advocates, NAHBG recipients and banks. The fiscal year 2005 request, along with fiscal year 2004 appropriation, will provide approximately \$35 million in loan guarantee limitation.

## PUBLIC AND INDIAN HOUSING NATIVE AMERICAN HOUSING BLOCK GRANTS Program Offsets (Dollars in Thousands)

Administrative Expenses	Amount
2003 Appropriation	\$149
2004 Appropriation/Request	149
2005 Request	150
Program Improvements/Offsets	1

## Proposed Actions

The Department proposes \$150 thousand for Administrative Expenses in fiscal year 2005 to carry out the guaranteed loan program. These funds will be transferred to and merged with the appropriation for Salaries and Expenses to be used only for the administrative costs of the Title VI Tribal housing activities Federal Guarantee program.

## PUBLIC AND INDIAN HOUSING NATIVE AMERICAN HOUSING BLOCK GRANTS Program Offsets (Dollars in Thousands)

Technical Assistance	Amount
2003 Appropriation	\$3 <b>,</b> 974
2004 Appropriation/Request	4,474
2005 Request	5,000
Program Improvements/Offsets	526

### Proposed Actions

Up to \$5 million of the total NAHBG appropriation will be set aside for contract expertise, and training and technical assistance to engage in the management and oversight of eligible affordable housing activities. In the past, these funds have been used for management of the NAHBG formula, support for tribal consultation activities, training, and outreach for the Title VI program, extensive technical assistance and training activities to combat mold and mold related concerns, and other programmatic and functional trainings for grantees and staff. Technical assistance activities have been wide-ranging, including facilitation of a tribal plan to address overcrowding, teaching a tribe to manage a housing acquisition project and conducting workshop on accessible housing requirements.

## PUBLIC AND INDIAN HOUSING NATIVE AMERICAN HOUSING BLOCK GRANTS Program Offsets (Dollars in Thousands)

National American Indian Housing Council	Amount
2003 Appropriation	\$2,185
2004 Appropriation/Request	2,187
2005 Request	<u></u>
Program Improvements/Offsets	-2,187

#### Proposed Actions

No funds are included as a set-aside under the NAHBG for the National American Indian Housing Council. The Department is proposing \$2.5 million for the fiscal year 2005 budget under the Community Development Block Grant program. Over the past several fiscal years, sufficient funding has been provided to allow the organization to perform training and technical assistance for Indian tribes, TDHEs and regional housing associations. At present, a backlog of unexpended funding from previous fiscal years exists. From the fiscal year 2003 grant of \$4.6 million, there is expenditure of \$400,000. However, from the fiscal year 2002 grant of \$2.2 million, there is expenditure of \$1.1 million.

## PUBLIC AND INDIAN HOUSING NATIVE AMERICAN HOUSING BLOCK GRANTS Program Offsets (Dollars in Thousands)

Working Capital Fund	Amount
2003 Appropriation	\$596
2004 Appropriation/Request	2,704
2005 Request	500
Program Improvements/Offsets	-2,204

## Proposed Actions

No less than \$500 thousand is included as a set-aside under the NAHBG for Working Capital Fund. This set-aside is to be used for developing and maintaining information technology systems related to Native American program activities. Sufficient carryover is available to meet the needs of the program.

### PUBLIC AND INDIAN HOUSING NATIVE AMERICAN HOUSING BLOCK GRANTS Performance Measurement Table

Program Name: Native American Housing Block Grants Program Mission: In 1996, to recognize the unique nature and needs of American Indian and Alaska Native areas, Congress enacted the Native American Housing Assistance and Self-Determination Act (NAHASDA, P.L. 104-330) to better assist Native American people and their communities. The NAHBG program provides funds to tribes or their tribally designated housing entities (TDHE) to meet their critical housing needs through housing block grants designed to maintain existing units previously developed with HUD funding and to develop new units. NAHASDA stipulates that each eligible Indian tribe or its TDHE receive annually a single block grant to meet the housing and housing-related needs within their community.

Performance Indicators	Data Sources	Performa	ance Report	Performance Plan		
		2003 Plan	2003 Actual	2004 Enacted	2005 Plan	
The number of households receiving housing assistance with CDBG, HOME, HOPWA, SHOP, IHBG, and NHHBG	PIH Office of Native American Programs Administrative Data derived from Access Database and LOCCS System	52,000	87,169	69,430	70,124	
Assist tribes in the implementation of 80 percent of the action plans developed to address overcrowding.	Administrative Reports			24 tribes	34 tribes	
Reduce overcrowding by 1 percent	Administrative Reports		48,083	47,602	47,126	
Increase rental housing units by 10 percent over fiscal year 2003 levels.	Performance Tracking Database (Access)			10% increase over fiscal year 2003	10% increase over fiscal year 2004	
Assist 12 new participating tribes in the development of action plans to address overcrowding	Administrative Reports			12 tribes	12 tribes	
Increase the number of loans or other financial obligations guaranteed by Title VI by 15 percent over fiscal year 2003 activity.	Loan Guarantee Certificates	4 Loan Guarantees	6 Loan Guarantees	15% increase over 2003	15% increase over 2004	
Increase homeownership units built, acquired or converted by 10 percent over fiscal year 2003 levels.	Performance Tracking Database (Access)			10% increase over fiscal year 2003	10% increase over fiscal year 2004	

### Explanation of Indicators

The goal of assisting 52,000 Native American Families in fiscal year 2003 was exceeded. During fiscal year 2003, 87,169 families were assisted, 35,169, or 68 percent, above the fiscal year 2003 goal. For fiscal years 2004 and 2005, the goal shifts from number of families assisted to the actual number of new homeownerships and rental housing units completed.

#### Title VI Federal Guarantee Program

The goal of 15 Title VI loan guarantees for fiscal year 2003 was exceeded by completing 17 loans, 13 percent more than the target. For fiscal year 2004 and fiscal year 2005, the goal shifts from actual numbers to percentage increases that will result in a higher level of activity.

The Assistant Secretary for Public and Indian Housing (PIH) and the Deputy Assistant Secretary for the Office of Native American Programs (ONAP) will continue the quantifiable performance measurements for the Office. Program goals for the NAHBG program and its embedded Title VI program for fiscal year 2005 are incorporated into the strategic planning process for the Department, and baseline data has been established for all performance measures related to the NAHBG and Title VI programs by which this year's progress will be measured.

Long-term and annual performance measures have been developed by ONAP and are based on both HUD Goals and national objectives as stated in NAHASDA. This includes measurement of ONAP's long-term programmatic performance through fiscal year 2008. Accomplishment of these performance objectives enhances the Department's ability to achieve its five Strategic Goals.

### PUBLIC AND INDIAN HOUSING NATIVE AMERICAN HOUSING BLOCK GRANTS Justification of Proposed Changes in Appropriations Language

The 2005 President's Budget includes proposed changes in the appropriations language listed and explained below. New language is italicized and underlined, and language proposed for deletion is bracketed.

For the Native American Housing Block Grants program, as authorized under title I of the Native American Housing Assistance and Self-Determination Act of 1996 (NAHASDA) (25 U.S.C. 4111 et seq.), [\$654,100,000] \$647,000,000, to remain available until expended, [of which \$2,200,000 shall be contracted through the Secretary as technical assistance and capacity building to be used by the National American Indian Housing Council in support of the implementation of NAHASDA; of which [\$4,500,000] \$5,000,000 shall be to support the inspection of Indian housing units, contract expertise, training, and technical assistance in the training, oversight, and management of Indian housing and tenant-based assistance, including up to \$300,000 for related travel; and of which no less than [\$2,720,000] \$500,000 shall be transferred to the Working Capital Fund for development of and modifications to information technology systems which serve programs or activities under ''Public and Indian housing'': Provided, That of the amount provided under this heading, \$2,000,000 shall be made available for the cost of guaranteed notes and other obligations, as authorized by title VI of NAHASDA: Provided further, That such costs, including the costs of modifying such notes and other obligations, shall be as defined in section 502 of the Congressional Budget Act of 1974, as amended: Provided further, That these funds are available to subsidize the total principal amount of any notes and other obligations, any part of which is to be guaranteed, not to exceed [\$16,658,000] \$17,926,357: Provided further, That for administrative expenses to carry out the guaranteed loan program, up to \$150,000 from amounts in the first proviso, which shall be transferred to and merged with the appropriation for ''Salaries and expenses'', to be used only for the administrative costs of these quarantees: Provided further, That of the unobligated balances remaining from funds appropriated in fiscal year 2004 and prior years under the heading, ''Native American Housing Block Grant'' for activities related to title VI of NAHASDA, \$21,000,000 is hereby rescinded.

### Explanation of Changes

Adds language rescinding \$21 million in unobligated prior year funds of Title VI Indian Loan Guarantee program.

# PUBLIC AND INDIAN HOUSING NATIVE AMERICAN HOUSING BLOCK GRANTS Crosswalk of 2003 Availability (Dollars in Thousands)

Budget Authority	2003 Enacted	Supplemental/ Rescission	Approved Reprogrammings	Transfers	Carryover	Total 2003 <u>Resources</u>
Formula Grants Loan Guarantee - Title VI (Credit	\$640,200	-\$4,161			\$112,866 <sup>a</sup>	\$748 <b>,</b> 905
Subsidy)	1,850	-12	•••	• • •	21,164	23,002
Administrative Expenses	150	-1				149
Technical Assistance	4,000	-26			6,313 <sup>a</sup>	10,287
Council	2,200	-15			2,200	4,385
Working Capital Fund	600	-4	<u></u>	<u></u>	<u></u>	596
Total	649,000	-4,219			142,543	787,324

a/ Includes \$3.7 million in recaptures and \$175 thousand from Interagency Reimbursable Agreement.

## Transfers to Other Accounts

For administrative expenses, \$149 thousand was transferred to the Salaries and Expenses account to be used for the administrative cost of the Title VI Tribal housing activities Federal Guarantee program.

## PUBLIC AND INDIAN HOUSING NATIVE AMERICAN HOUSING BLOCK GRANTS Crosswalk of 2004 Changes (Dollars in Thousands)

Budget Authority	2004 President's Budget <u>Request</u>	Congressional Appropriations Action on 2004 <u>Request</u>	2004 Supplemental/ <u>Rescission</u>	Reprogrammings	Carryover	Total 2004 <u>Resources</u>
Formula Grants Loan Guarantee - Title VI (Credit	\$637 <b>,</b> 880	\$642,680	-\$3,792		\$94,090	\$732 <b>,</b> 978
Subsidy)	850	1,850	-11		22,716 <sup>a</sup>	24,555
Administrative Expenses	150	150	-1			149
Technical Assistance National American Indian Housing	5,000	4,500	-26		7,290	11,764
Council		2,200	-13			2,187
Working Capital Fund	2,720	2,720	-16	<u></u>	<u></u>	2,704
Total Changes	646,600	654,100	-3,859		124,096	774,337

a/ Includes \$611 thousand in permanent indefinite authority for Title VI Loan Guarantee re-estimates.

## Transfers to Other Accounts

For administrative expenses, \$149 thousand will be transferred to the Salaries and Expenses account to be used for the administrative cost of the Title VI Tribal housing activities Federal Guarantee program.