

COMMUNITY PLANNING AND DEVELOPMENT
 EMERGENCY FOOD AND SHELTER PROGRAM
 2005 Summary Statement and Initiatives
 (Dollars in Thousands)

EMERGENCY FOOD AND SHELTER PROGRAM	<u>Enacted/ Request</u>	<u>Carryover</u>	<u>Supplemental/ Rescission</u>	<u>Total Resources</u>	<u>Obligations</u>	<u>Outlays</u>
2003 Appropriation .....	...	...	...	...	...	...
2004 Appropriation/Request .....	...	...	...	...	...	...
2005 Request	<u>153,000</u>	<u>...</u>	<u>...</u>	<u>153,000</u>	<u>153,000</u>	<u>153,000</u>
Program Improvements/Offsets	153,000	...	...	153,000	153,000	153,000

Summary Statement

The request to transfer the Emergency Food and Shelter Program (EFSP) in the fiscal year 2005 budget will result in the consolidation of all emergency shelter assistance both EFSP and HUD's long-standing Emergency Shelter Grants (ESG) program in HUD. The consolidation of these programs would streamline the Administration's efforts to effectively address homelessness. The fiscal year 2005 request is for \$153 million, the same as in fiscal years 2003 and 2004.

The program's purpose is to help meet the needs of hungry and homeless people throughout the United States and its territories by allocating Federal funds for the provision of food and shelter. Combining the EFS program with ESG will allow for improved integration of the Federal effort in this area and follows the focus being pursued by the United States Interagency Council on Homelessness to bring overall Federal resources and efforts closer together. This combined effort is crucial to meeting the short-term emergency food and shelter needs of the general and chronic homeless populations. In addition, these care giving programs bring clients into HUD's continuum of care process where the needs of each client can further be met through the provision of transitional and permanent housing as needed, along with appropriate supportive services.

Emergency Food and Shelter Program

COMMUNITY PLANNING AND DEVELOPMENT
 EMERGENCY FOOD AND SHELTER PROGRAM
 Summary of Resources by Program
 (Dollars in Thousands)

<u>Budget Activity</u>	<u>2003 Budget Authority</u>	<u>2002 Carryover Into 2003</u>	<u>2003 Total Resources</u>	<u>2003 Obligations</u>	<u>2004 Budget Authority/ Request</u>	<u>2003 Carryover Into 2004</u>	<u>2004 Total Resources</u>	<u>2005 Request</u>
EFSP	\$153,000
Total Emergency Food and Shelter Program	153,000
FTE								
Headquarters	4
Field
Total	4

NOTE: The EFS program has been funded in the Federal Emergency Management Program and is being transferred to HUD in fiscal year 2005.

**COMMUNITY PLANNING AND DEVELOPMENT
EMERGENCY FOOD AND SHELTER PROGRAM
Program Offsets
(Dollars in Thousands)**

EFSP	<u>Amount</u>
2003 Appropriation .....	...
2004 Appropriation/Request .....	...
2005 Request	<u>153,000</u>
Program Improvements/Offsets	153,000

NOTE: This is a \$153 million increase for this program to HUD's budget but no net increase to the overall Federal budget.

Proposed Actions

In fiscal year 2005, HUD requests \$153 million for this program. Funds will be distributed in accordance with established criteria through the National Board to provide homeless and hungry people with emergency assistance as expeditiously as possible. HUD will disburse funds to the National Board within the time frames required by law, with all funds continuing to outlay in the budget year.

The National Board is a public/private partnership that includes representatives from the Salvation Army, American Red Cross, Catholic Charities USA, United Jewish Communities, United Way of America, and The National Council of Churches. The National Board awards funds to jurisdictions based on a formula involving population, poverty, and unemployment data to determine the eligibility of a civil jurisdiction. Additionally, applicants may be eligible for funds from State set-aside committees that have more discretionary power to distribute funds. The program supplements the work of local agencies already providing such help at the community level. During the life of the program, funds have been distributed to over 10,500 non-profit and local government agencies in more than 2,500 jurisdictions.

- a. **Program Purpose**. This program distributes funds rapidly and equitably to local jurisdictions to supplement community efforts to provide emergency food and shelter services to alleviate the problems associated with hunger and homelessness. Funds are obligated to a National Board. This National Board then works through similarly composed Local Boards to advertise the availability of funds, assess community needs, and make allocation choices. These community-based Local Boards also assure coordination of effort and development of systems to prevent duplication of benefits. Program funds are allocated to provide food and shelter in the following ways: food, in the form of served meals or groceries; lodging in a mass shelter or hotel; 1 month's rent or mortgage payment; 1 month's utility bill; minimal repairs to allow a mass feeding or sheltering facility to function during the program year; and equipment necessary to feed or shelter people, up to a \$300 limit per item.
- b. **Eligible Applicants/Participants**. Each year the National Board develops a formula involving population, poverty, and unemployment data to determine the eligibility of a civil jurisdiction and distribution of funds.
- c. **Program Allocation**. Award amounts are determined by dividing the available funds by the number of unemployed persons within each jurisdiction that qualifies. Jurisdictions that do not qualify under the formula and thus do not receive funding directly from the National Board may receive funds through the State set-aside process; jurisdictions that do qualify for direct funding may receive additional funding the same way.

Emergency Food and Shelter Program

In 1985, the National Board created a State set-aside process to identify and fund areas of need not reflected in the national criteria. State set-aside committees, with members mirroring Local Boards, receive funds based upon the number of unemployed people in counties within their state that do not qualify under the National Board's criteria. State committees may use any criteria they wish to develop a needs-based formula to determine which jurisdictions receive funding. The committees must give priority to jurisdictions that have not qualified under the National Board formula, but they may also select, with National Board approval, jurisdictions that were funded by the National Board.

**COMMUNITY PLANNING AND DEVELOPMENT
EMERGENCY FOOD AND SHELTER PROGRAM
Performance Measurement Table**

Program Name: EMERGENCY FOOD AND SHELTER PROGRAM					
Program Mission: End chronic homelessness and move homeless to permanent housing.					
Performance Indicators	Data Sources	Performance Report		Performance Plan	
		2003 Plan	2003 Actual	2004 Enacted	2005 Plan
At least 110,000 households will receive emergency rental or mortgage payment assistance through the Emergency Food and Shelter program to prevent homelessness.	TBD	N/A	N/A	N/A	110,000

NA = Not applicable.

Explanation of Indicators

This program includes \$153 million in program funding to support the President's and Secretary's ongoing commitment to reduce homelessness and to end chronic homelessness in 10 years. The request to transfer the Emergency Food and Shelter Program in the fiscal year 2005 budget will result in the consolidation of all emergency shelter assistance both EFSP and HUD's long-standing Emergency Shelter Grants (ESG) program in HUD. The consolidation of these programs would streamline the Administration's efforts to effectively address homelessness. The program's purpose is to help meet the needs of hungry and homeless people throughout the United States and its territories by allocating Federal funds for the provision of food and shelter. Combining the EFSP with ESG will allow for improved integration of the Federal effort in this area and follows the focus being pursued by the United States Interagency Council on Homelessness to bring overall Federal resources and efforts closer together. This combined effort is crucial to meeting the short-term emergency food and shelter needs of the general and chronic homeless populations. In addition, these care giving programs bring clients into HUD's continuum of care process where the needs of each client can further be met through the provision of transitional and permanent housing as needed, along with appropriate supportive services.

Based on a formula factoring population, poverty and unemployment data, this program distributes funds rapidly and equitably to local jurisdictions to supplement community efforts to provide emergency food and shelter through: served meals; groceries; lodging in a mass shelter or hotel; 1-month's rent, mortgage payment, or utility bill payment; minimal building repairs for a mass feeding or shelter facility; and equipment needed to feed or shelter people, up to \$300 limit per item. During fiscal year 2005, at least 110,000 households will receive emergency rental or mortgage payment assistance through the Emergency Food and Shelter Program to prevent homelessness. Performance will be measured in part by the number of homeless persons served.

**COMMUNITY PLANNING AND DEVELOPMENT
EMERGENCY FOOD AND SHELTER
Justification of Proposed Changes in Appropriations Language**

The 2005 President's Budget includes proposed changes in the appropriations language listed and explained below. New language is italicized and underlined, and language proposed for deletions is bracketed.

Legislation will be submitted to transfer this program from the Federal Emergency Management Agency to HUD in order to consolidate emergency homeless assistance. The Emergency Food and Shelter program distributes funds rapidly and equitably to local jurisdictions to supplement community efforts to provide emergency food and shelter services. Funds will be obligated to a National Board, which will be chaired by HUD and whose non-profit partners (American Red Cross, The Salvation Army, United Way of America, and others) provide professional expertise. This National Board then works through similarly composed local boards to advertise the availability of funds, assess community needs, and make allocation choices. These community-based Local Boards also assure coordination of effort and development of systems to prevent duplication of benefits. The Budget proposes no changes in the program's design or operation. The [2004]2005 Budget proposes \$153 million.

Explanation of Changes

This program is proposed for transfer to HUD in fiscal year 2005.

Emergency Food and Shelter Program

COMMUNITY PLANNING AND DEVELOPMENT
 EMERGENCY FOOD AND SHELTER
 Crosswalk of 2003 Availability
 (Dollars in Thousands)

<u>Budget Authority</u>	<u>2003 Enacted</u>	<u>Supplemental/ Rescission</u>	<u>Approved Reprogrammings</u>	<u>Transfers</u>	<u>Carryover</u>	<u>Total 2003 Resources</u>
EFSP
Total

NOTE
 This program is proposed for transfer to HUD in fiscal year 2005.

Emergency Food and Shelter Program

COMMUNITY PLANNING AND DEVELOPMENT
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 Crosswalk of 2004 Changes
 (Dollars in Thousands)

<u>Budget Authority</u>	2004 President's Budget <u>Request</u>	Congressional Appropriations Action on 2004 <u>Request</u>	2004 Supplemental/ <u>Rescission</u>	<u>Reprogrammings</u>	<u>Carryover</u>	Total 2004 <u>Resources</u>
EFSP
Total Changes

NOTE
 This program is proposed for transfer to HUD in fiscal year 2005.