

GOVERNMENT NATIONAL MORTGAGE ASSOCIATION
MORTGAGE-BACKED SECURITIES PROGRAM
2009 Summary and Initiatives
(Dollars in Thousands)

GUARANTEES OF MORTGAGE-BACKED SECURITIES	<u>Enacted/ Request</u>	<u>Carryover</u>	<u>Supplemental/ Rescission</u>	<u>Total Resources</u>	<u>Obligations</u>	<u>Outlays</u>
2007 Appropriation	\$10,593	...	...	\$10,593	\$10,593	\$10,593
2008 Appropriation/Request .....	...	...	...	...	...	...
2009 Request	<u>43,000</u>	...	...	<u>43,000</u>	<u>43,000</u>	<u>43,000</u>
Program Improvements/Offsets	+43,000	...	...	+43,000	+43,000	+43,000

Loan Limitation

2007 Appropriation.....	\$200,000,000	\$200,000,000	...	\$400,000,000	\$99,811,000	...
2008 Appropriation.....	200,000,000	200,000,000	...	400,000,000	200,000,000	...
2009 Appropriation.....	200,000,000	200,000,000	...	400,000,000	200,000,000	...

Summary Statement

Appropriation. Ginnie Mae is requesting a total of \$43 million for administrative contract expenses necessary to carry out the Mortgage-Backed Securities program in fiscal year 2009.

Loan Guarantee limitation. The Government National Mortgage Association (Ginnie Mae) Budget proposes \$200 billion in limitation on new commitments of single-class mortgage-backed securities (MBS) for fiscal year 2009. This request is based on estimates of mortgage insurance and guarantee activity of the Federal Housing Administration (FHA), the Department of Veterans Affairs (VA), the U.S. Department of Agriculture (USDA) Rural Housing Service, or the Secretary of Housing and Urban Development under the Native American Housing Loan Guarantee Program (Section 184) of the Housing and Community Development Act of 1992 and administered by the Office of Public and Indian Housing (PIH). In fiscal year 2009, Ginnie Mae is estimating \$77.4 billion in new guarantees in single-class mortgage-backed securities and Home Equity Conversion Mortgages (HECM) securities, and \$50.6 billion is estimated for guarantees of Multiclass securities. Since all the Ginnie Mae guaranteed Multiclass securities are based on and backed by mortgage-backed securities issued pursuant to commitment authority, separate commitment authority will not be required for Multiclass securities or the HECM programs.

Ginnie Mae's targeted purpose is reflected in its mission statement, which is "to expand affordable housing in America by linking global capital markets to the nation's housing markets." The budget request reflects the important contribution that Ginnie Mae makes in expanding homeownership and affordable rental housing opportunities to a great number of American families. Since 1970, through September 30, 2007, Ginnie Mae has guaranteed over \$2.6 trillion in securities, thus helping millions of low- to moderate-income families achieve their dreams of homeownership. Ginnie Mae scored very high marks in several areas of the PART evaluation, and as a result, more aggressive long-term goals are being pursued.

Guarantees of Mortgage-Backed Securities

The budget request reflects the important contribution that Ginnie Mae makes in expanding homeownership and affordable housing opportunities to a great number of Americans. During fiscal year 2007, Ginnie Mae aimed to securitize at least 93 percent of eligible single family fixed-rate FHA loans, 83 percent single family VA loans, and 95 percent eligible FHA multifamily mortgages into guaranteed securities. Due to the growing interest and increasing value of Ginnie Mae securities, these goals were met or exceeded. Ginnie Mae guaranteed securities representing 93 percent of eligible single family fixed rate FHA mortgages, 92 percent of eligible single family VA loans, and 98 percent of eligible FHA multifamily mortgages in fiscal year 2007, which together helped American achieve their dream of homeownership.

Ginnie Mae provides opportunities for both affordable homeownership and rental housing. By securitizing pools of mortgages as MBS, Ginnie Mae enables qualified mortgage lenders to access international capital markets. Lenders can then sell the securities at prices that allow them to offer loans to qualified homebuyers and developers at lower interest rates, thus lowering costs for homeowners and renters. Ginnie Mae does not make or purchase mortgage loans, nor does it buy, sell, or issue securities. Instead, private lending institutions approved by Ginnie Mae originate eligible Government loans, pool them into securities, and issue MBS.

Guarantees of Mortgage-Backed Securities

GOVERNMENT NATIONAL MORTGAGE ASSOCIATION
MORTGAGE-BACKED SECURITIES PROGRAM
Summary of Resources by Program
(Dollars in Thousands)

<u>Budget Activity</u>	<u>2007 Budget Authority</u>	<u>2006 Carryover Into 2007</u>	<u>2007 Total Resources</u>	<u>2007 Obligations</u>	<u>2008 Budget Authority/ Request</u>	<u>2007 Carryover Into 2008</u>	<u>2008 Total Resources</u>	<u>2009 Request</u>
Administrative Contract								
Expenses	\$10,593	...	\$10,593	...	...	...	...	\$43,000
Total	10,593	...	10,593	...	...	...	...	43,000
<p><u>2009 Budget Authority.</u> The fiscal year 2009 budget proposes to bring all of Ginnie Mae's administrative contract expenses under discretionary authority through an administrative provision. This makes Ginnie Mae's appropriations request \$43 million.</p>								
Loan Guarantee								
Limitation.....	\$200,000,000	\$200,000,000	\$400,000,000	\$99,811,000	\$200,000,000	\$200,000,000	\$400,000,000	\$200,000,000

<u>FTE</u>	<u>2007 Actual</u>	<u>2008 Estimate</u>	<u>2009 Estimate</u>
Headquarters	65	69	69
Field .....	...	...	...
Total	65	69	69

Guarantees of Mortgage-Backed Securities

GOVERNMENT NATIONAL MORTGAGE ASSOCIATION
MORTGAGE-BACKED SECURITIES PROGRAM
Program Offsets
(Dollars in Thousands)

Administrative Contract Expenses	<u>Amount</u>
2007 Appropriation	\$10,593
2008 Appropriation/Request .....	...
2009 Request	<u>43,000</u>
Program Improvements/Offsets	+43,000

Proposed Actions

The Department proposes \$43 million for Ginnie Mae's contract expenses necessary to carry out the Mortgage-Backed Securities program in fiscal year 2009.

Guarantees of Mortgage-Backed Securities

GOVERNMENT NATIONAL MORTGAGE ASSOCIATION
MORTGAGE-BACKED SECURITIES PROGRAM
2009 Summary Commitment Authority
(Dollars in Thousands)

Loan Limitation

MORTGAGE-BACKED SECURITIES	<u>Enacted/ Request</u>	<u>Carryover</u>	<u>Supplemental/ Rescission</u>	<u>Total Resources</u>	<u>Obligations</u>	<u>Outlays</u>
2007 Appropriation.....	\$200,000,000	\$200,000,000	...	\$400,000,000	\$99,811,000	...
2008 Appropriation/Request.....	200,000,000	200,000,000	...	400,000,000	200,000,000	...
2009 Request.....	200,000,000	200,000,000	...	400,000,000	200,000,000	...

Proposed Action

Ginnie Mae is responsible for the administration of activities associated with the Mortgage-Backed Securities (MBS), the Multiclass Securities programs, the Home Equity Conversion Mortgages (HECM), and supports the Department in the Targeted Lending Initiatives; making loans in the Nation's urban and rural Empowerment Zones or Enterprise communities. A brief description of Ginnie Mae's programs is provided below.

Mortgage-Backed Securities Program (MBS). Section 306(g) of the National Housing Act authorizes Ginnie Mae to guarantee the timely payment of principal and interest on securities, which are issued by approved entities and are backed by the Federal Housing Administration (FHA), the Department of Veterans Affairs (VA), the U.S. Department of Agriculture (USDA) Rural Development Housing & Community Facilities Programs, and the Office of Public and Indian Housing (PIH) loans.

Ginnie Mae currently guarantees modified "pass-through" type securities. Modified pass-through securities provide payment to registered holders of interest plus the monthly installments of principal due on the pooled mortgages, whether or not collected, plus any additional principal collections.

Separate pass-through programs have been developed to finance single family homes, multifamily projects and manufactured housing. Ginnie Mae first issues a "commitment" to the prospective securities issuer (mortgagee) indicating that the firm meets Ginnie Mae's eligibility requirements. After Ginnie Mae issues the commitment, the issuer can begin to assemble mortgage pools and issue securities. Generally, individuals can invest in Ginnie Mae's securities with face amounts of as little as \$1,000. The securities have the same aggregate face amount as the aggregate unpaid balance of the pooled mortgages and bear interest at the rate borne by the mortgages--less the amount of issuer servicing fees and Ginnie Mae guarantee fees. Ginnie Mae's credit risk in this program is limited by mortgage insurance provided by Government agencies with respect to all pooled loans.

Ginnie Mae provides opportunities for both affordable homeownership and rental housing. By securitizing pools of mortgages as MBS, Ginnie Mae enables qualified mortgage lenders to access international capital markets. Lenders can then sell the securities at prices that allow them to offer loans to qualified homebuyers and developers at lower interest rates, thus lowering costs for homeowners and renters. Ginnie Mae does not make or purchase mortgage loans, nor does it buy, sell, or issue securities. Instead, private lending institutions approved by Ginnie Mae originate eligible government loans, pool them into securities, and issue MBS.

Ginnie Mae guarantee is backed by the full-faith and credit of the United States government. This backing, combined with the flexibility and performance of its corporation's securities, make Ginnie Mae securities a very attractive investment for domestic and international investors alike.

Guarantees of Mortgage-Backed Securities

Multiclass Securities Program. In fiscal year 1994, Ginnie Mae began guaranteeing Real Estate Mortgage Investment Conduits (REMICs) and in fiscal year 1995, the Ginnie Mae Platinum securities. A pool or trust composed of mortgages or MBS backed a REMIC security. The REMIC issuer issues certificates of interest to investors and elects to be taxed under the REMIC provisions of Federal tax law (Sections 860A through 860G of the Internal Revenue Code of 1986). REMICs are multiple class securities with different maturities, typically between 2 and 20 years, or with payments based on fractions of the MBS income stream. This multiple class characteristic is what largely distinguishes REMICs from single class Mortgage-Backed Securities of the kind that Ginnie Mae has been guaranteeing since 1970.

The Ginnie Mae Platinum security consolidates Ginnie Mae MBS pools with the same interest rate into larger pools that are sold to investors by securities dealers. Ginnie Mae, under its Multiclass Securities program, will guarantee only securities based on and backed by mortgage-backed securities guaranteed by Ginnie Mae. Since all Ginnie Mae guaranteed Multiclass securities will be based on and backed by MBS issued pursuant to previously issued commitment authority, additional commitment authority will not be required for the Multiclass securities.

Targeted Lending Initiative (TLI). Ginnie Mae started and developed the TLI in fiscal year 1996. The Initiative is consistent with Ginnie Mae's statutory purpose to promote access to mortgage credit in the central cities by increasing the liquidity of mortgage investments and improving the distribution of investment capital available for residential mortgage financing. Through the TLI, Ginnie Mae reduces the guarantee fees it charges lenders by up to 50 percent for making mortgage loans in any of the Nation's urban and rural Empowerment Zones or Enterprise Communities, adjacent eligible central city areas, and areas with a majority population of Native Americans. It is estimated that in fiscal year 2009, 30 percent of all Ginnie Mae single family pools issued will be TLI pools.

Home Equity Conversion Mortgages (HECM). In fiscal year 2007, Ginnie Mae developed its Home Equity Conversion Mortgages (HECM) program. America's aging population makes HECM an increasingly attractive product for lenders, and Ginnie Mae has a capital markets solution to support this population (and prospective Ginnie Mae qualified lenders), HECM allows homeowners aged 62 and older to tap into their home equity without repaying the money as long as they live in their homes. These "reverse mortgages" help more senior homeowners enjoy a better quality of life by allowing them to retain their homes and use their home's accumulated wealth to help with health care costs and other expenses.

Currently, FHA insures approximately 95 percent of all reverse mortgages. This allows Ginnie Mae-qualified lenders to help underserved and elderly borrowers while tapping into a safe, secure, and guaranteed capital markets solution. Ginnie Mae's securitization of HECM will reduce costs to seniors by allowing lenders to offer loans at lower-than-market interest rates. By focusing on senior housing, Ginnie Mae is well positioned to serve the needs of a major demographic subgroup that is predicted to explode in the coming years.

PROGRAM ACTIVITY

1. Status of Program. In fiscal year 2007, Ginnie Mae's Mortgage-Backed Securities program approved \$99.8 billion in commitment authority and issued \$85.1 billion in its single class guarantees. Guarantees of mortgage-backed securities are estimated at \$77.4 billion in fiscal year 2008 and \$77.4 billion in fiscal year 2009.

The amount of securities outstanding at September 30, 2007, is \$427.5 billion in addition, \$52.8 million of Ginnie Mae guaranteed bonds. In fiscal year 2007, the Corporation had been experiencing a slow but steady growth in its MBS remaining principal balance. The estimated changes in the outstanding principal balance of mortgage-backed securities for fiscal years 2007, 2008, and 2009 are shown in the following table:

Guarantees of Mortgage-Backed Securities

	ACTUAL <u>2007</u>	ESTIMATE <u>2008</u>	ESTIMATE <u>2009</u>
	(Dollars in Thousands)		
Securities Outstanding, start of year.....	\$409,990,230	\$427,648,529	\$445,540,593
Issued During Year.....	85,071,000	77,400,000	77,400,000
Principal Payments to Securities Holders..	<u>-67,412,701</u>	<u>-59,507,936</u>	<u>-46,174,655</u>
Securities Outstanding, end of year.....	427,648,529	445,540,593	476,765,938

The Multiclass Program activity, which involves a Ginnie Mae guarantee on the Multiclass securities that are backed by securities already guaranteed, is shown in the following table:

	ACTUAL <u>2007</u>	ESTIMATE <u>2008</u>	ESTIMATE <u>2009</u>
	(Dollars in Thousands)		
Securities Outstanding, start of year.....	\$198,700,000	\$201,000,000	\$201,600,000
Issued During Year.....	45,100,000	50,600,000	52,700,000
Principal Payments to Securities Holders..	<u>-42,800,000</u>	<u>-50,000,000</u>	<u>-52,000,000</u>
Securities Outstanding, end of year.....	201,000,000	201,600,000	202,300,000

The TLI allows Ginnie Mae to reduce the guarantee fee it charges lenders, by up to 50 percent, for making mortgage loans in any of the nation's urban and rural Empowerment Zones or Enterprise Communities and adjacent eligible central city areas, as well as in eligible Indian lands, is shown in the following table:

	<u>Pools</u>	<u>Loans</u>	<u>Mortgage Amount</u>
10/01/96 through 9/30/07.....	30,068	761,536	\$81.9 billion

Guarantees of Mortgage-Backed Securities

Home Equity Conversion Mortgages (HECM), would allow homeowners age 62 and older to tap into their home equity without repaying the money as long as they live in their homes. These "reverse mortgages" will help more senior homeowners enjoy a better quality of life by allowing them to retain their homes and use their home's accumulated wealth to help with health care costs and other expenses. In fiscal year 2008 Ginnie Mae launched its first issuance of the HECM in the amount of \$116 million. Ginnie Mae is estimating that it will issue \$500 in new HECM and \$2 billion in fiscal year 2009, as shown in the following table:

	ACTUAL <u>2007</u>	ESTIMATE <u>2008</u>	ESTIMATE <u>2009</u>
	(Dollars in Thousands)		
<u>HECM</u>			
Beginning Balance.....	\$361,000
Issued During Year.....	...	500,000	2,000,000
Liquidation.....	...	(139,000)	(430,000)
Ending Balance.....	...	\$361,000	\$1,931,000

	ACTUAL <u>2007</u>	ESTIMATE <u>2008</u>	ESTIMATE <u>2009</u>	INCREASE + DECREASE - <u>2009 vs. 2008</u>
	(Dollars in Thousands)			
<u>SINGLE-CLASS MBS</u>				
Limitation.....	\$200,000,000	\$200,000,000	\$200,000,000	...
Carryover.....	<u>200,000,000</u>	<u>200,000,000</u>	<u>200,000,000</u>	...
Subtotal.....	400,000,000	400,000,000	400,000,000	...
Use.....	-99,811,000	-200,000,000	-200,000,000	...
Lapsed carry-forward limitation....	-100,189,000			
Subtotal.....	200,000,000	200,000,000	200,000,000	...
Guarantees:				
Issued in Year.....	85,071,000	77,400,000	77,400,000	...
Outstanding, end of year.....	427,648,529	445,540,593	476,765,938	+\$31,099,019
Guarantee Fees.....	272,857	275,245	294,094	+18,849
Advances to Investors.....	31,181	87,084	90,654	+3,569
Default Expenses.....	\$4,100	\$6,744	\$7,166	+\$423

Guarantees of Mortgage-Backed Securities

	ACTUAL <u>2007</u>	ESTIMATE <u>2008</u> (Dollars in Thousands)	ESTIMATE <u>2009</u>	INCREASE + DECREASE - <u>2009 vs. 2008</u>
<u>MULTICLASS MBS</u>				
Guarantees:				
Issued in Year.....	45,100,000	50,600,000	52,700,000	+2,100,000
Outstanding, end of year.....	201,000,000	201,600,000	202,300,000	+700,000
Guarantee Fees.....	14,246	16,475	17,188	+714
<u>Budget Authority (Program):</u>				
Appropriation for Administrative				
Expenses.....	\$10,593	...	...	...
<u>Outlays (Program):</u>				
Outlays.....	10,593	...	-\$43,000	+\$43,000
<u>Liquidating Account:</u>				
Budget Authority (net)		43,000	43,000	0
Outlays.....	-371,043	-396,000	-403,000	+7,000
<u>Financing Account:</u>				
Budget Authority (net).....	...	...	...	0
Net Disbursements.....	-193,992	-195,915	-214,806	18,891
<u>Reserve Receipt Account:</u>				
Payment to Reserve Receipt Account.....	192,749	162,540	162,540	0

2. Financing. Application fees, guarantee fees, and other charges are paid by issuers of guaranteed securities to cover Ginnie Mae's issuing and claims costs under the guarantees and to provide additional amounts to reduce the deficit. The Association may borrow from the Treasury in order to meet obligations. However, it has not had to use that authority.

Guarantees of Mortgage-Backed Securities

The following table reflects the composition of program net income.

	ACTUAL <u>2007</u>	ESTIMATE <u>2008</u>	ESTIMATE <u>2009</u>
	(Dollars in Thousands)		
<u>Revenue:</u>			
Investment Interest.....	\$413,262	\$429,863	\$441,527
Interest Payment from Treasury.....	68,319	70,482	75,796
Guarantee Fees.....	272,857	275,245	294,094
Multiclass Fees.....	14,246	16,475	17,188
Commitment and Other Fees.....	27,161	19,783	22,990
S&E Adjustment.....	...	...	...
Servicing Fee Income.....	1,563	1,593	1,603
Interest on Mortgages.....	<u>2,593</u>	<u>2,332</u>	<u>2,344</u>
Subtotal.....	800,001	815,773	855,543
Contingency.....	-8,716	...	...
Total Revenue.....	791,284	815,773	855,542

Guarantees of Mortgage-Backed Securities

	ACTUAL	ESTIMATE	ESTIMATE
	<u>2007</u>	<u>2008</u>	<u>2009</u>
	(Dollars in Thousands)		
Expenses:			
Operating Expenses:			
Administrative Expenses.....	\$10,593	...	\$43,000
Pool Processing.....	6,790	\$9,782	9,782
Issuer Reviews.....	11,890	12,172	12,172
Other Contractor Expenses.....	9,642	10,495	10,495
Soldiers & Sailors Act.....	...	305	306
Mortgage Insurance Claims.....	4,974	5,471	5,526
Default Expenses & Servicing Expenses.	4,100	6,744	7,166
Multiclass Expenses.....	<u>8,750</u>	<u>10,749</u>	<u>10,749</u>
Total Operating Expenses.....	56,739	55,718	99,196
Non-Operating Expenses:			
Write-Down of Assets to Lower of Cost			
Or Market.....			
Subtotal.....	56,739	55,718	99,196
Contingency.....	+3,759	...	...
Total Expenses.....	<u>52,980</u>	<u>55,718</u>	<u>99,196</u>
Net Income.....	738,304	760,055	756,346

Guarantees of Mortgage-Backed Securities

SALE OF SERVICING RIGHTS

In fiscal years 2008 and 2009, it is estimated that proceeds from the sale of servicing rights is \$1 million and \$1.2 million respectively.

Soldiers and Sailors

Under the Service members Civil Relief Act of 1940 (SSCRA), Ginnie Mae's issuers may be forbidden from collecting interest in excess of 6 percent per annum on certain mortgages while the borrowers are on active military duty. Ginnie Mae reimbursement of issuers for interest shortfalls on loans eligible for interest rate reduction under the SSCRA has been decreasing since fiscal year 2006. Currently, Ginnie Mae absorbs the costs of the interest reduction in all cases where a qualified (under SSCRA) Reservist or member of the National Guard is called to active duty, regardless of the military effort.

FEDERAL CREDIT REFORM

The Omnibus Budget Reconciliation Act (OBRA--P.L. 101-508) required Federal credit programs to implement credit reform beginning in fiscal year 1992. The budget presentation for Ginnie Mae has been structured with four accounts to comply with the requirements of OBRA. In fiscal year 2009, it is estimated that the Financing Account will transfer \$276.5 million from its net receipts to a Reserve Receipt Account as negative subsidy. The Financing Account is treated as a non-budgetary account. Budget authority and outlay data for each of the accounts are presented in the following table.

Guarantees of Mortgage-Backed Securities

GINNIE MAE MORTGAGE-BACKED SECURITIES
FY 2009 CREDIT REFORM PRESENTATION
(Dollars in Thousands)

<u>BUDGET AUTHORITY</u>	
<u>On-Budget Accounts</u>	
<u>Liquidating Account</u>	
Gross Budget Authority.....	\$494,426
Offsetting Collections.....	<u>-451,238</u>
Net Budget Authority (Mandatory).....	43,188
<u>Program Account</u>	
Appropriation Contract Expenses.....	3,000
<u>Receipt Account</u>	
Deduction for Offsetting Receipts:	
Proprietary Receipts from the Public (Discretionary).....	162,540
<u>Non-Budgetary Account</u>	
<u>Financing</u>	
Gross Financing Authority.....	484,031
Offsetting Collections.....	<u>-484,031</u>
Net Financing Authority.....	...
<u>OUTLAYS</u>	
<u>On-Budget Accounts</u>	
<u>Liquidating Account</u>	
Gross Outlays.....	49,000
Offsetting Collections.....	<u>-451,238</u>
Net Outlays (Mandatory).....	-402,238
<u>Reserve Receipt Account</u>	
Transferred from Liquidating Account.....	...
Transferred from Financing Account.....	162,540
<u>Program Account</u>	
Outlays (Discretionary).....	43,000
<u>Non-Budgetary Account</u>	
<u>Financing</u>	
Gross Outlays.....	269,226
Offsetting Collections.....	<u>-484,031</u>
	<u>-214,806</u>

**GOVERNMENT NATIONAL MORTGAGE ASSOCIATION
MORTGAGE-BACKED SECURITIES PROGRAM
Performance Measurement Table**

Program Name: MORTGAGE-BACKED SECURITIES					
Program Mission: To expand affordable housing in America by linking global capital markets to the nation's housing markets.					
Performance Indicators	Data Sources	Performance Report		Performance Plan	
		2007 Plan	2007 Actual	2008 Plan	2009 Plan
Increase Homeownership Opportunities: Ginnie Mae securitizes at least 94 percent of single family fixed rate FHA loans in fiscal year 2009.	Ginnie Mae database of monthly endorsements by FHA.	93%	93%	93.5%	94%
Increase Homeownership Opportunities: Ginnie Mae securitizes at least 85 percent single family VA loans in fiscal year 2009.	Ginnie Mae database of monthly guarantees by FHA.	83%	92%	84%	85%
Increase Homeownership Opportunities: At least 30 percent of all Ginnie Mae single family pools issued in fiscal year 2009 are Targeted Lending Initiative pools.	Ginnie Mae database of monthly endorsements by FHA.	28%	26%	29	30%
Promote Decent Affordable Housing: Ginnie Mae securitizes at least 95 percent of eligible FHA multifamily mortgages in fiscal year 2009.	Ginnie Mae database of multifamily loan securities, compared with FHA multifamily database adjusted to remove ineligible projects.	95%	97.8%	95%	95%

Explanation of Indicators

In fiscal year 2009, the Government National Mortgage Association (Ginnie Mae) proposes \$200 billion in commitment authority, \$11 million in salaries and expenses, and 69 FTEs to support the Department's Strategic Goal H: Increase homeownership opportunities and Strategic Goal A: Promote decent affordable housing.

Ginnie Mae's Mortgage-Backed securities program is authorized by Title III of the National Housing Act, as amended, Public Law 73-479, codified at 12 U.S.C. 1716 et seq. Ginnie Mae is a wholly owned instrumentality of the United States within the Department of Housing and Urban Development; authorized by Section 306(g) of the National Housing Act to facilitate the financing of residential mortgage loans insured or guaranteed by the FHA, VA, the U.S. Department of Agriculture (USDA) Rural Housing Service, or guaranteed by the Secretary of Housing and Urban Development under Section 184 of the Housing and Community Development Act of 1992 and administered by the Office of Public and Indian Housing (PIH). Ginnie Mae's guaranty of mortgage-backed securities is backed by the full-faith and credit of the United States. Funds available to mortgagees to lend to borrowers are provided through investments in long-term securities guaranteed by Ginnie Mae that are backed by pools of such mortgages. The investment proceeds are used in turn to finance additional mortgage loans.

Guarantees of Mortgage-Backed Securities

The primary function of Ginnie Mae is to support the Federal Government's housing initiatives by providing liquidity to the secondary mortgage market and to attract capital from the nation's capital markets into the residential mortgage markets. Through its Mortgage-Backed Securities Program, Ginnie Mae guarantees the timely payment of principal and interest on securities issued by private institutions and backed by pools of federally insured or guaranteed mortgage loans. The securitization of Federal Housing Administration (FHA) insured, Rural Housing Service, and Veterans Affairs (VA) guaranteed mortgages increases the liquidity of funds available to lenders making these loans and, thereby, decreases the costs associated with making and servicing loans. This decrease in costs helps lower mortgage cost for homebuyers using Federal Government housing programs.

Indicator: Ginnie Mae securitizes at least 94 percent of single family fixed rate FHA loans in fiscal year 2009.

The direct focus of Ginnie Mae's Mortgage-Backed Securities Program is in support of the Department's goal of increasing housing and homeownership. In contribution toward this goal, Ginnie Mae lends indirect support to all of the other Department goals.

Ginnie Mae's fiscal year 2007 goal was to securitize at least 93 percent of FHA and VA insured or guaranteed loans. The year-end result was 93 percent securitized in single family fixed rate. Ginnie Mae achieved and succeeded the fiscal year 2006 goal of 91.4 percent by offering superior up-front pricing and the flexibility in determining servicing spreads.

Indicator: Ginnie Mae securitizes at least 85 percent of single family VA loans in fiscal year 2009.

Ginnie Mae created this indicator to separately track the ratio between the reported value of VA guarantees and the total value of Ginnie Mae VA single family securities guaranteed.

Indicator: At least 30 percent of all Ginnie Mae single family pools issued in fiscal year 2009 are Targeted Lending Initiative (TLI) pools.

The TLI program offers discounts ranging from one-to-three basis points on Ginnie Mae's six basis point guaranty fee, depending on the percentage of TLI-eligible loans within the security. The reduced guaranty fee gives lenders an incentive to originate loans in TLI areas.

Indicator: Ginnie Mae securitizes at least 95 percent of eligible FHA multifamily mortgages in fiscal year 2009.

To contribute to Strategic Objective, "Expand Access to Affordable Rental Housing," Ginnie Mae set its goal to securitize 95 percent of eligible FHA multifamily mortgages to support the increase in housing available for low- and moderate-income Americans. Ginnie Mae will also incorporate improvements from and expand the use of information technology with new computer applications into its business and marketing processes to improve its operational efficiencies and market capabilities that should increase the attractiveness of Ginnie Mae's securities.

Ginnie Mae's fiscal year 2007 goal was to securitize at least 95 percent of eligible FHA multifamily mortgages. Ginnie Mae streamlined requirements for the multifamily program, which enhanced its efficiency as a securitization vehicle. As a result, Ginnie Mae securitized 97.8 percent of eligible FHA multifamily mortgages.

Guarantees of Mortgage-Backed Securities

GOVERNMENT NATIONAL MORTGAGE ASSOCIATION
MORTGAGE-BACKED SECURITIES PROGRAM

Justification of Proposed Changes in Appropriations Language

The 2009 President's Budget includes proposed changes in the appropriations language listed and explained below. New language is italicized and underlined, and language proposed for deletion is bracketed.

New commitments to issue guarantees to carry out the purposes of section 306 of the National Housing Act, as amended (12 U.S.C. 1721(g)), shall not exceed \$200,000,000,000, to remain available until September 30, [2009]2010.

For administrative contract expenses necessary to carry out the guaranteed mortgage-backed securities program, \$43,000,000, to be derived by transfer from the GNMA guarantees of mortgages-backed securities guaranteed loan receipt account. Provided, That to the extent new guarantees of mortgage-backed securities exceed \$75,000,000,000 on or before April 1, 2009, an additional \$1,000 for administrative contract expenses shall be available for each \$1,000,000 in additional guaranteed loan commitments (including a pro rata amount for any amount below \$1,000,000) but in no case shall funds made available by this proviso exceed \$14,000,000.

Guarantees of Mortgage-Backed Securities

GOVERNMENT NATIONAL MORTGAGE ASSOCIATION
MORTGAGE-BACKED SECURITIES PROGRAM
Crosswalk of 2007 Availability
(Dollars in Thousands)

<u>Budget Activity</u>	<u>2007 Enacted</u>	<u>Supplemental/ Rescission</u>	<u>Approved Reprogrammings</u>	<u>Transfers</u>	<u>Carryover</u>	<u>Total 2007 Resources</u>
Administrative Contract Expenses	\$10,593	...	...	...	...	\$10,593
Total	10,593	...	...	...	...	10,593

The \$10.6 million in administrative expenses in fiscal year 2007 will be used to cover the cost to carry out the Guaranteed Mortgage-Backed Securities program.

Guarantees of Mortgage-Backed Securities

GOVERNMENT NATIONAL MORTGAGE ASSOCIATION
MORTGAGE-BACKED SECURITIES PROGRAM
Crosswalk of 2008 Changes
(Dollars in Thousands)

<u>Budget Activity</u>	2008 President's Budget <u>Request</u>	Congressional Appropriations Action on 2008 <u>Request</u>	2008 Supplemental/ <u>Rescission</u>	<u>Reprogrammings</u>	<u>Carryover</u>	Total 2008 <u>Resources</u>
Administrative Contract Expenses	\$54,188	...	...	...	...	...
Total	54,188	...	...	...	...	...