An International Perspective on Web Content Management

Emerging issues and e-merging countries

Jeff Kaplan
International Affairs Fellow
Council on Foreign Relations

The (R)evolution will be Webcast . . .

Today's Virtual World

- In the U.S.
 - every federal agency, state and over 1,500
 municipalities and counties have Web sites
 - public sector spending on e-government topped \$1.5
 billion last year
- Governments in over *220 countries* and territories have established 20,000 Websites
 - Sierra Leone, war-torn and last in the United Nation's 2000 Human Development Index, maintains a rudimentary Web site

Emerging Issues

• Digital divides in e-government

• e-government \neq e-governance

• e-government hijackers

Digital Divides in E-government

• E-government haves and have-nots

countries (rich vs. poor, democrats vs. dictators)

governments (visionary vs. myopic, national vs. local)

– communities (e-literate vs. illiterate, rural vs. urban)

Digital Divides in E-government

- Gap between expectations of officials and the public
 - for officials: easier communication within government among agencies; better/faster service to traditional "clients"
 - for public: Hart-Teeter survey on e-government in US found public priorities are
 (1) greater accountability and (2) greater access to information (transparency).

Digital Divides in E-government

• Divided we plan

- a divide exists between governments that start with a formal (usually centralized) plan for e-government and those who create as they go along
- E.g., < 10% of US cities and counties have any formal
 e-government plan or strategy -- US/China vs. the rest
- Among many federal agencies and states as well as many other countries, e-government is being developed without much input from the public

E-government \neq E-governance

- E-governance is rarely an e-government priority -- despite public desires
- Why? e-governance requires that citizens are seen as the primary "customers" to be served as opposed to only other officials, vendors or professional intermediaries
- Why? benefits of e-goverance hard to quantify in dollar terms; requires greater reinvention of government processes

E-government \neq E-governance

• Example: public input into policymaking

- interaction with the public is rarely a priority for governments -- not just in US, but most countries (e.g., other developed, technology rich countries like Japan and Singapore)
- many agencies don't post names and email addresses of officials; are non-responsive to emails from the public

E-government \neq E-governance

- commenting on draft laws/regulations
- not all federal agencies allow online posting/reading of comments on draft regulations (e.g., DOL, DOE)
- especially odd since several federal agencies in China have solicited public comments via Internet
- each agency manages own site with its unique system of handling public input
- other countries offer more organized system: UK's Citizen Portal; its "Citizen Space" allowing submission of comments/complaints gets more use than public services or information sections of site

E-government will not turn bad government into good government

Transforming unresponsive government into open, accessible government depends upon . . .

better information flow

and

willingness of officials
(political and career levels)
to change how they interact
with the public

E-Government Hijackers

Hijacking the homepage

when politicians dictate content

- *the problem*: when the priority is to serve political interests rather than public interests -- political priorities can shift frequently and suddenly
- *example*: USDA homepage changed from more public service oriented to one dominated by press releases and statements by the Secretary

E-Government Hijackers

• The tension:

- between political appointees and e-government content managers and the public
- few political appointees understand how their agency's websites are actually used by the public
- *The risk*: if the public equates e-government with politics we might see greater distrust of e-government
- *The solution*: content should be guided by the needs and wants of public constituencies (individuals, business, other public stakeholders)

It's a small world after all . . .

- *it's all so common*: emerging issues in e-government-digital divides, e-governance and politics dominating content--are common to most e-merging countries
- *surprises abound*: from USDA's experience with online comments (500,000 of them) for draft regulations on organic food labeling to China's experiments e-government
- *leadership counts*: it's often the only to cut through bureaucratic resistance and mobilize resources